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CITY OF LAKEWOOD, CO

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OFFICE OF THE
CITY CLERK



Lakewood

City Clerk's Office
Lakewood Civic Center 480
S. Allison Parkway
Lakewood, CO 80226-3127
Email: Jay Robb
Jayrob@lakewood.org
Phone: 303-987-7080
Fax: 303-987-7088
TDD: 303-987-7057

CAMPAIGN FINANCE COMPLAINT FORM

Your Information – Information about the person filing the complaint (complainant)

Full Name: Kiplund Kolkmeier

Address: 3933 Inca St City: Denver State: CO Zip: 80211

Telephone number: 720-800-5145 Email address: Kip.Kolkmeier@gmail.com

Information of the person alleged to have committed a violation: Lakewood Citizens Alliance

Full Name: John Fraggio, Karen Miller, Diane Rhodes

Address: _____ City: _____ State: _____ Zip: _____

Alleged violation – must include the section of the code or rule# or the alleged violation:

Failure to disclose expenditures incurred in petition circulation effort, defense of petitions, and continuing advocacy related to local ballot issues. 2.54.030, 2.54.040, 2.54.050

[Handwritten Signature]
Complainant's Signature

3/16/26
Date

Campaign and Political Finance in Municipal Elections Complaint

Submitted By:
Kiplund Kolkmeier
3933 Inca St.
Denver, CO 80211
Attorney Registration #47206

Date Filed: March 16, 2026

It is with frustration and pessimism that I file this 3rd attempt to hold the circulators committee accountable for their failure to comply with the most basic requirements of the Lakewood Campaign Finance Ordinance.

Governing Law

Lakewood Municipal Code 2.54.050 - Duties of the City Clerk, Recordkeeping, Enforcement, Sanctions.

B. Enforcement.

(1) Any person and/or group who believes that a violation of this Code has occurred may file a written complaint with the City Clerk no later than 120 days after the date of filing of the report containing the alleged violation. The City Clerk shall, within 24 hours, notify the person or group who/which is the subject of the allegation that a complaint alleging a violation of this section has been filed. The City Clerk shall also determine within three business days of the filing of the complaint whether or not the complaint is valid. A complaint is valid if it:

- (a) Was timely filed under this code;
- (b) Specifically identifies one or more violations of this code; an
- (c) Alleges/contains sufficient facts to support a factual and legal basis for the finding of violations of law as alleged.

2.54.030

D.All Committees—Disclosures; Prohibited Contributions.

(1)Disclosures.

(a)All candidate committees shall report to the City Clerk; their contributions received, including the name; address; and amount contributed of each contributor; expenditures made; and obligations entered into by the committee. Beginning January 1, 2025, the

cumulative total of all contributions from each individual contributor shall also be reported.

(b) *Contributions over \$100.00.* In the case of the aggregate contributions made to a political committee or issue committee during an election cycle, the disclosure required by this section shall also include the occupation and employer of each person and/or group who has made a contribution of \$100.00 or more to such committee.

2.54.030 (B)

(4) *Disclaimer.*

- (a) An issue committee making an expenditure of \$200.00 or more on a communication that supports or opposes a ballot issue or ballot question and that is broadcast by television or radio, printed in a newspaper or on a billboard, directly mailed, transmitted by means of the internet, or delivered by hand to personal residences, or posted by way of a yard sign, or otherwise distributed shall disclose, in the communication produced by the expenditure, the name of the issue committee making the expenditure.
- (b) The disclaimer required by subsection (a) of this section shall be printed on the communication clearly and legibly in a conspicuous manner.

2.54.050

C. *Sanctions.*

(1) Any person and/or group who violates any provision of this Code by making prohibited contributions to any committee **shall** be subject to a civil penalty of two times the amount contributed, received, or spent in violation of the applicable provision...

(2)(a) Any committee that fails to file required reports or any required disclosure on such reports **shall** be subject to penalties imposed by this Code:

\$10.00 per day for the first through the fifth day the information is late;

\$25.00 per day from the sixth day to the tenth day the information is late;

\$50.00 per day for eleventh through the date the required report is filed.

(b)(2.3) For all other violations of this code where a penalty is not specified, the penalty **shall** be \$250.00 per violation.

(2.1)

- (a) As to all person and/or groups and committees other than candidate committees, a hearing officer shall impose the following penalties, in conformance with L.M.C. [2.54.050](#)(B)(2)(d) regarding hearing officer authority to impose fines, if it is established that a disclaimer required to be used pursuant to this Code did not materially comply with the requirements of this Code:

Up to \$1,000.00 for communications received more than 75 days prior to the next regular municipal election by natural persons who are qualified to vote for the office(s) referred to in the communication;

Up to \$2,500.00 for communications received more than 30 but less than 75 days prior to the next regular municipal election by natural persons who are qualified to vote for the office(s) referred to in the communication;

Up to \$5,000.00 for communications received up to 30 days prior to the next regular municipal election by natural persons who are qualified to vote for the office(s) referred to in the communication.

Facts and Allegations

1. A committee called Lakewood Citizens Alliance was registered by some person named Diane Rhodes. This committee purports to represent the circulators, their contributors and their expenditures. However as we now know, Rhodes filed an initial report that made no mention at all of the persons who originally funded the circulation efforts. It was only after a formal complaint was filed that she disclosed the identity and amount of the circulator's contributions, loans, and expenditures.
2. The circulators originally represented themselves as "Lakewood is for Everyone". The fact that Mr. Frogge and Ms. Miller subsequently had Rhodes file an issue committee that included their circulation expenses, doesn't change the fact that the circulators were electioneering and incurred costs of that electioneering.
3. Rhodes disclosed some of their costs, but to this day, Rhodes has not disclosed the circulator's significant initial expenditures regarding signs printed and distributed throughout the city. In both previous complaints, photographic evidence was submitted that showed the signs, showed the signs at the circulators headquarters, and showed that the signs lacked the required disclaimer. That evidence is submitted for the 3rd time. Those signs remain posted without the required disclaimer.
4. The ordinance could not be clearer, the failure to provide the required disclaimer is a violation and specific sanctions must be imposed. Why this one group is allowed to hide the source and amount of their major electioneering communications is an affront to the law abiding citizens of Lakewood.
5. This committee has also failed to provide required employment and occupation information for donors of \$100 or more.
6. Another expense incurred by the circulators was legal counsel in the petition challenge. Nowhere has Lakewood Citizens Alliance disclosed the cost of legal fees. If Rhodes is the person responsible for disclosing the costs of the

circulators, then Rhodes has to disclose the costs associated with defending the circulators' petitions.

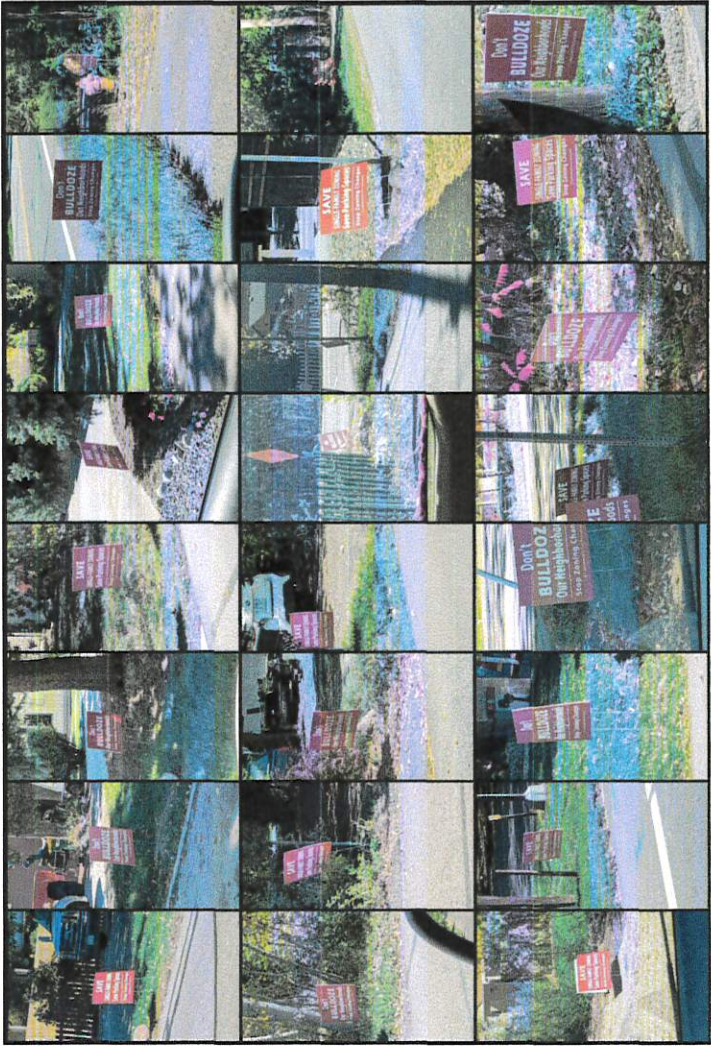
Conclusion

Who paid for the "Save Single Family Zoning" and "Don't Bulldoze" signs that continue to be illegally placed in the City. We know they were used, displayed, and handed out at the office space headquarters of the circulators. Lakewood Citizens Alliance claims to be the reporters of the circulators' efforts, so what could possibly be the basis for not requiring Lakewood Citizens Alliance to include the cost of those signs in their reports AND not be fined for the failure to include the required disclaimers on those signs? Who paid the circulator's legal fees? A lawyer appeared on their behalf at two separate hearings, when will information about those costs be made public? When will Lakewood Citizens Alliance reveal the employment and occupation information of their large donors?

Kiplund Kolkmeier
March 16, 2026

Exhibit

A. Prevalence of Yard Signs



SAVE

SINGLE-FAMILY ZONING

Save Parking Spaces

Stop Zoning Changes

ElkewoodIsForEveryone.com

Don't

BULLDOZE

Our Neighborhoods

Stop Zoning Changes

ElkewoodIsForEveryone.com

B. On-line and Website Presence

Lakewood Is For Everyone

Intro
 The City of Lakewood is one of the most beautiful Cities in Colorado. Lakewood belongs to all of its residents.

Page · Blogger
 Lakewood, CO, United States, Colorado
 johnshomeoffice@gmail.com
 Always open
 Not yet rated (0 Reviews)

Featured

Lakewood Is For Everyone
 August 24
 Zoning will be voted on this Monday. Please show up, bring friends and help us stop the densification of our city.

Lakewood Is For Everyone
 August 25
 After attending a ward five meeting, we believe the zoning changes will pass. Here is what to expect:

- 1) higher property taxes. Expected to increase 20% in 2026.
- 2) Massive parking congestion. The zoning adopts the State parking requirements and trashes the current Lakewood requirements.
- 3) Maximum occupancy for single family homes and for condos/apartments are removed as the Colorado regulation has no maximum....

Photos [See all photos](#)

Posts [Filters](#)

Lakewood Is For Everyone
 1h
 COME AND SIGN the petition to get the City of Lakewood's radical zoning changes on the ballot. Petitions will be at 820 Simms Unit 11 (south side of building) at the following times
 OCTOBER 14- from 3:30-6:30pm
 OCTOBER 15 through 17- from 10:30am-6:00pm

Like Comment Share



Comment as Robert Adams

C. Petition Headquarters Office





SIGN THE REFERENDUM



**STOP LAKEWOOD'S
RADICAL
REZONING**

1. SIGN THE 4 PETITIONS - DON'T LET DEVELOPERS DECIDE LAKEWOOD'S FUTURE!

Petition Office: 820 Simms St #11

Open Monday–Saturday, 10:30 AM–6:30 PM

✓ Someone will be available every day — just stop by and sign!

1st Petition: Please sign ASAP (target Oct 23, absolute last day Oct 30); 2nd
Petition Due: Nov 3; 3rd Petition Due: Nov 10; 4th Petition Due: Nov 28

2. 🗳️ WE NEED SIGNATURE GATHERERS NOW!

This week and weekend is crucial - help us gather signatures so everyone can vote! Training provided! Even if you've never done this before, you can make a difference. We need EVERYONE to help! Please join the fight to save Lakewood and protect the community we love.

Contact John: 303-588-8360 **Email: john@alphaonehc.com**